



# A BUMPY ROAD TO STANDARDISE AND HARMONISE THE REGULATORY REQUIREMENTS FOR RADIOPHARMACEUTICAL PRODUCTION INVOLVING NOVEL RADIONUCLIDES

WP4 activities

CM9 Warsaw, November 19th 2025

Clemens Decristoforo

Department of Nuclear Medicine

Medical University of Innsbruck, Innsbruck, Austria



# Radioactive substances used for a medicinal purpose= Medicinal Product (Directive 2001/83EC)

## Medicinal product (“Drug”):

- Any substance or combination of substances presented as having properties for **treating** or **preventing disease** in human beings;
- or
- (b) Any substance or combination of substances which may be **used** in or **administered** to **human beings** either with a view to restoring, correcting or modifying physiological functions by exerting a pharmacological, immunological or metabolic action, or **to making a medical diagnosis**

### *Exemption:*

A Radionuclides used in a sealed source for treatment (e.g. microspheres)

→ **Medical device**

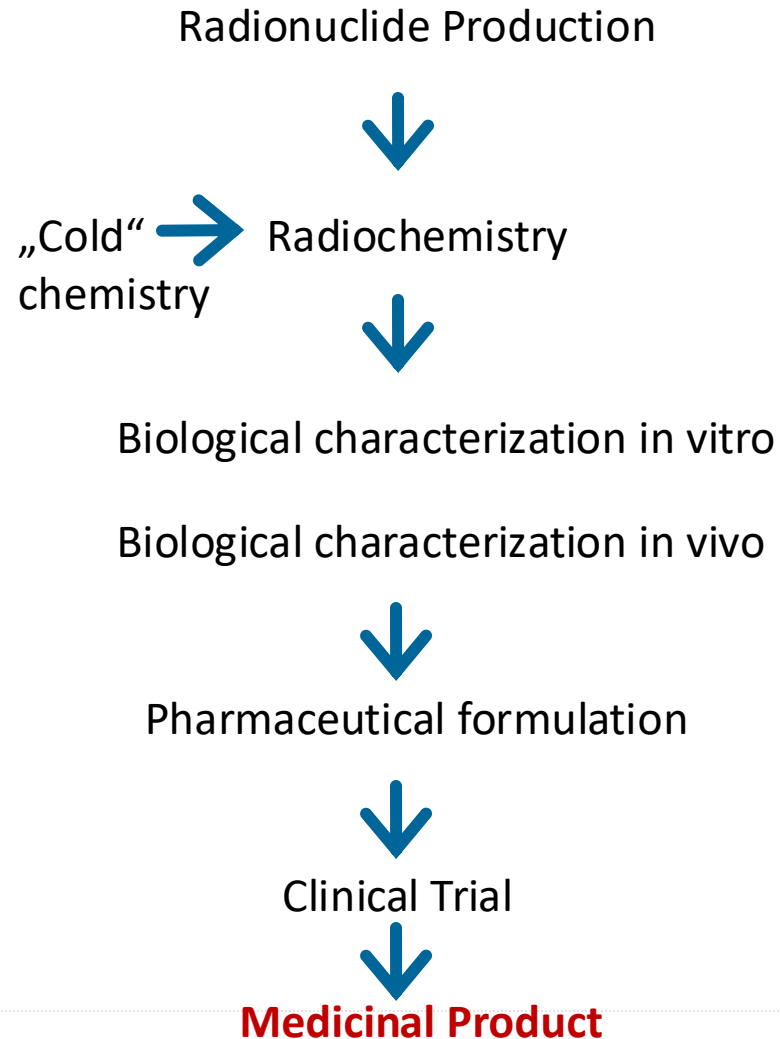


PUBLIC HEALTH

# Path of a „new“ Radiopharmaceutical to the patient



MEDIZINISCHE UNIVERSITÄT  
INNSBRUCK  
UNIVERSITÄTSKLINIKEN

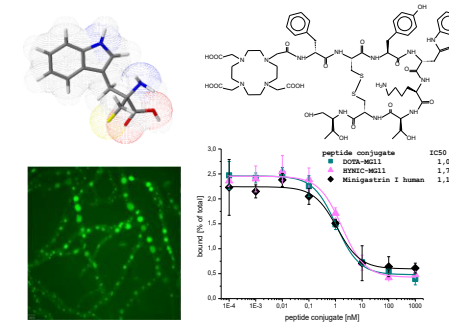


*Data generation*

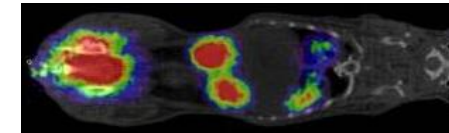
**Quality**



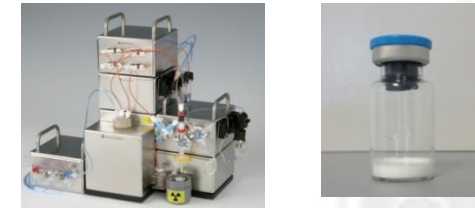
**Quality**



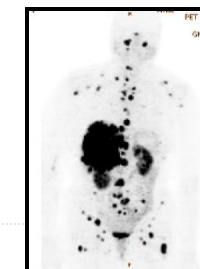
**Safety and Efficacy**



**Quality**  
**Safety and efficacy**



**Safety and Efficacy**

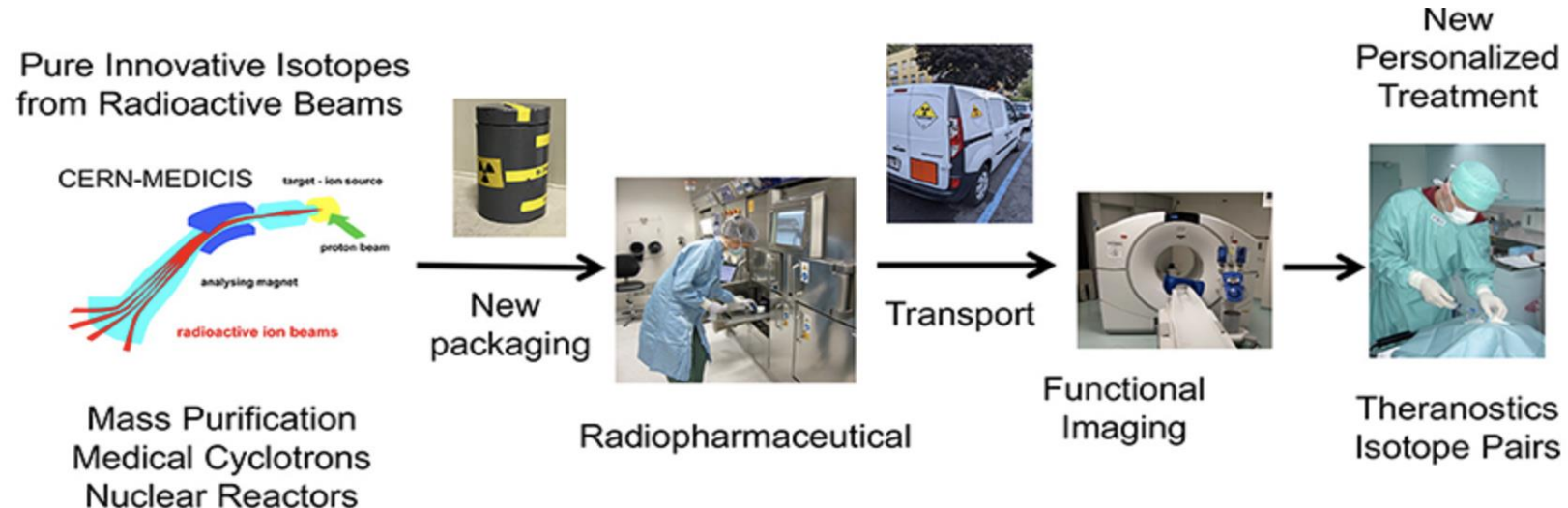


# PRISMAP WP4: Regulatory Topics: Novel Medical Radionuclides for Radiopharmaceuticals

Define and harmonise **common standards** in the production of non-conventional radionuclides and translational research in view of regulatory requirements for clinical applications

Support consortium in **clinical translation** of novel radiopharmaceuticals

Provide **standardised quality and safety data and documentation** for radionuclides and radiopharmaceuticals both for the consortium and the clinical research community





# The trip of PRISMAP's Workpackage 4 to Standardisation and Harmonisation from 2021-2025



Not always straight and smooth

# SPEAKERS

## Overseas Experts

Serge Lyashchenko	MSKCC/US
Cathy Cutler	BNL/US
Jeff Norenberg	UNM/ USA
Kohshin WASHIYAMA	FMU/J

## Industry Experts

Konstantin Zhernosekov	ITM/D
Cristiana Gameiro	IBA/B

## International Organisations

Aruna Korde	IAEA/A
Oliver Kiss	EANM/D
Michael Lassmann	EANM/D

## Regulatory Experts

Günter Waxenecker	AGES / A
Francesco Pignatti	EMA/NL
Thijs Kroon	NL
Fernando Blanco	AEMPS/E
Jose R. Cozar Ruiz	EMA/NL
Rolf Hesselmann	BAG/CH

# First Stop: Workshop February 2022

## PRISMAP's Experts

Renata Mikolajczak	NCBJ/PL
David Viertl	CHUV/CH
Clemens Decristoforo	MUI/A
Sean Collins	NPL/UK
Kristof Baete	KUL/B
Ferid Haddad	ARRONAX/F
Frank Bruchertseifer	JRC/D
Thierry Stora	CERN/CH
Ulli Koester	ILL/F
Mikael Jensen	DTU/DK

+ WP4 members  
+ Participants



May 31, 2022

Project deliverable

Open Access

# Standards for clinical translation

**id** Clemens Decristoforo; Sason Feldkamp Hayashi; Cecile Bordeau; Ferid Haddad; David Viertl; Claire Deville; Clive Naidoo; Kristina Søborg Pedersen; Mikael Jensen; Ulli Köster; João Galamba Correia; Lurdes Gano; Frank Bruchertseifer; Kristof Baete; Renata Mikolajczak; Sean Collins; Susanne Geistlich; Nick van der Meulen; Bernard Ponsard; Michiel Van de Voorde;

**Deliverable D4.1****Standards for clinical translation**

**Workshop February 2022**



- Nomenclature
- Quality: Production & GMP
- Quality: Specifications and Quality Control
- Metrology and Medical Physics
- Non Clinical Safety & Pharmacology

→ Clarification of regulatory approaches needed

## Second Stop: Regulatory developments

# European Commission Revision of Pharmaceutical Directive 2001/83 Explanatory Memorandum and the Annexes 1 through 8 (April 2023): *PRISMAP Proposal*

**PRISMAP welcomes the European Commission's proposal for a revision**, as well as, the efforts and commitment of the European Parliament to ensure that the regulatory framework for medicinal products, including radiopharmaceuticals based on novel radionuclides, is not only adapted to support the current practice, but also fosters innovation and secures patient access for the future.

To support this aim, PRISMAP proposes to **adapt EC's proposal for a new directive 2023/0132 (COD)** and to ameliorate with the following aspects:

- 1. Definitions (article 4) should reflect today's nuclear medicine and radiopharmacy practices.** Updated definitions (substance, radiopharmaceuticals, kit, generator...) will lay the **foundation** of an **updated regulatory framework** with adjustments for **unique aspects of novel Radionuclides**.
- 2. Clarification of marketing authorization requirements** for the use of novel radionuclides
- 3. Clarification** of the relation of **BSSD and Pharma Directive** (It is acknowledged that in Recital 19 of the proposed legislation reference is made to the Basic Safety Standards Directive (Council Directive 2013/59/Euratom), this should be further clarified and taken into consideration in the legal text itself).



# European Commission Revision of Pharmaceutical Directive PRISMAP Proposal



Comments on EU-Commission proposal for  
revision of pharmaceutical legislation  
released in April 2023

Proposal to revise definitions and regulatory texts on  
„radionuclide precursors“  
Emails sent to MP's, alignment with EANM Nov 2023

European Commission legislative proposal		European Parliament draft negotiating position		PRISMAP suggested amendment	Rationale/Justification
Recital 19	This Directive should be without prejudice to the provisions of Council Directive 2013/59/Euratom, including with respect to justification and optimisation of protection of patients and other individuals subject to medical exposure to ionising radiation. In the case of radiopharmaceuticals used for therapy, marketing authorisations, posology and administration rules have to notably respect that Directive's requirements that exposures of target volumes are to be individually planned, and their delivery appropriately verified taking into account that doses to non-target volumes and tissues are to be as low as reasonably achievable and consistent with the intended therapeutic purpose of the exposure.	Amendment 5 – Recital 19	This Directive should be without prejudice to the provisions of Council Directive 2013/59/Euratom.	<u>Any rules governing radiopharmaceuticals must take into account the provisions of COUNCIL DIRECTIVE 2013/59/EURATOM of 5 December 2013 laying down basic safety standards for protection against the dangers arising from exposure to ionising radiation (2) and subsequent directives, the objective of which is to prevent the exposure of the general public, workers, volunteers or patients to excessive or unnecessarily high levels of ionising radiation, and in particular of Article 28 (a) and (c) thereof, which subjects the use of radioactive source to regulatory control of such medicinal products and Article 56 requiring for all medical exposure of patients for radiotherapeutic purposes that exposures of target volumes shall be individually planned and their delivery appropriately verified taking into account that doses to non-target volumes and tissues shall be as low as reasonably achievable and consistent with the intended radiotherapeutic purpose of the exposure.</u>	The introduction of Directive 2013/59/Euratom (BSS directive) requires to update the reference regarding specific authorization of the use of radioactivity in the context of medical applications (and with it radiopharmaceuticals), as rightly indicated by Article 4.1 of the Directive 2001/83/EC, i.e., community rules on medicinal products should not contradict the BSS Directive.  Additionally the BSS directive has introduced the requirement to <u>individually plan</u> treatment involving ionising radiation, which includes therapy with radiopharmaceuticals. The missing alignment of the current directive 2001/83/EC with this requirement in the BSS directive has caused an unclear situation in Member States and <u>should be clarified</u> . It is acknowledged that in Recital 19 of the proposed legislation reference is made to the Basic Safety Standards Directive (Council Directive 2013/59/Euratom) which needs to be taken into consideration for Radiopharmaceuticals. <u>However, neither the positioning (as a Recital) nor the verbatim quote of the Euratom Directive (which in the spirit of the European Commission's own pledge for regulatory harmonisation through SAMIRA Action Plan should be avoided) are expected to help in establishing a clear and feasible approach for radiopharmaceuticals which takes into account the major innovations in the field and aligns the regulatory provisions of BSSD and pharma legislation.</u>
	(4) In cases where, taking into account all its characteristics, a product falls within the	Ø	Ø	4. In cases where, taking into account all its characteristics, a product falls within the definition of a 'medicinal	See the rationale for Recital 19.

- Most proposals were not considered
- Limited exemptions for radionuclides as starting materials
- Revision in the hands of Council (i.e. memberstates)
- Proposal to allow individual memberstates to exempt radionuclides from Marketing Authorisation requirement

**IAEA  
TM Meeting on  
Radiopharmaceutical Regulations  
March 2023  
Position paper in EJNMMI RPC in Jan. 2024**




**POSITION PAPER**

**Open Access**



# Position paper to facilitate patient access to radiopharmaceuticals: considerations for a suitable pharmaceutical regulatory framework

Aruna Korde<sup>1</sup>, Marianne Patt<sup>2</sup>, Svetlana V. Selivanova<sup>3,4</sup>, Andrew M. Scott<sup>5,6</sup>, Rolf Hesselmann<sup>7</sup>, Oliver Kiss<sup>8</sup>, Natesan Ramamoorthy<sup>9</sup>, Sergio Todde<sup>10</sup>, Sietske M. Rubow<sup>11</sup>, Luther Gwaza<sup>12</sup>, Serge Lyashchenko<sup>13</sup>, Jan Andersson<sup>14,15</sup>, Brian Hockley<sup>16</sup>, Ravindra Kaslival<sup>17</sup> and Clemens Decristoforo<sup>18\*</sup> 

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Innsbruck, Anichstrasse 35,  
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available at the end of the article

## Abstract

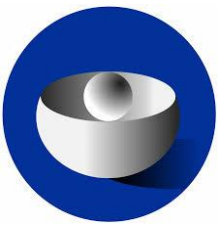
**Background:** Nuclear medicine has made enormous progress in the past decades. However, there are still significant inequalities in patient access among different countries, which could be mitigated by improving access to and availability of radiopharmaceuticals.

**Main body:** This paper summarises major considerations for a suitable pharmaceutical regulatory framework to facilitate patient access to radiopharmaceuticals. These include the distinct characteristics of radiopharmaceuticals which require dedicated regulations, considering the impact of the variable complexity of radiopharmaceutical preparation, personnel requirements, manufacturing practices and quality assurance, regulatory authority interfaces, communication and training, as well as marketing authorisation procedures to ensure availability of radiopharmaceuticals. Finally, domestic and regional supply to ensure patient access via alternative regulatory pathways, including in-house production of radiopharmaceuticals, is described, and an outlook on regulatory challenges faced by new developments, such as the use of alpha emitters, is provided.

**Conclusions:** All these considerations are an outcome of a dedicated Technical Meeting organised by the IAEA in 2023 and represent the views and opinions of experts in the field, not those of any regulatory authorities.

**Keywords:** Radiopharmaceutical, Regulations, Legislation, Regulatory framework, GMP, Marketing authorisation

# Communications with the EMA



- 2021: Meeting with EMA representatives
- 2022: EMA participation in Workshop
- 2023: Comments on EMA guidelines
- 2023: **EMA ITF briefing meeting**
- 2023: Comments on Annex 3 revision IWG
- 2024/2025: Comments on Concept paper on clinical evaluation of therapeutic radiopharmaceuticals in oncology

**Reply to EMA's Concept papers to revise guidelines**



# EMA – raising awareness and clarifying quality requirements for novel radionuclides

EMA Innovation Task Force Briefing meeting  
4 questions regarding novel radionuclides in clinical trials

Inspectors Working Group, EMA  
Reply to PRISMAP's questions

  
EUROPEAN MEDICINES AGENCY  
SCIENCE MEDICINES HEALTH

EMA/237805/2023  
European Medicines Agency


**ITF Briefing meeting report**  
PRISMAP The European Medical Radioisotope Program

Briefing meeting held online with the European Medicines Agency (EMA) on 31/03/2023.

The objective of the ITF briefing meetings is to provide for a preparatory discussion on scientific and regulatory topics relevant to the development of new medicinal products and technologies complementing and reinforcing existing formal procedures.

<b>Name/identifier:</b>	Non-conventional Radionuclides
<b>Applicant:</b>	PRISMAP The European Medical Radioisotope Program
<b>Product / technology / method / methodology description:</b>	Radionuclide Production
<b>Intended use:</b>	Preparation of Radiopharmaceuticals for diagnosis and/or therapy



  
EUROPEAN MEDICINES AGENCY  
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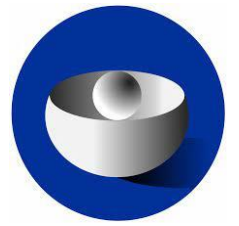
24 October 2023  
EMA/ INS/GMP/480324/2023  
Human Medicines Division

To: Sason Feldkamp Hayashi  
On behalf of the PRISMAP consortium

**Statement PRISMAP Radionuclides and Annex 3 – Proposal for Annex 3 amendments**



# EMA Innovation Task Force Meeting: Key Takeaway

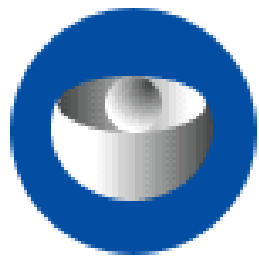


- **No marketing authorization (MA) requirements** for novel PRISMAP radionuclides in Clinical trials
  - *\*The radionuclide that is used to prepare an Investigational Medicinal Product (IMP) does not need to hold a Marketing Authorisation (MA). Regulators need to know the manufacturing process of the radionuclide. The information required will be for example: which target and the composition, the target preparation, irradiation parameters and the purification separation process. This information is needed to evaluate the suitability of the radionuclide for the preparation of the radiopharmaceutical. The quality of the radionuclide solution for radiolabelling is closely bound to the manufacturing process.*

*Note: One may be GMP compliant but not have a Marketing Authorization.*

- **No GMP requirements** for novel PRISMAP radionuclides in Clinical trials
  - *\*Therefore, non-GMP produced (novel) radionuclides may be supplied (by PRISMAP) for IMP production in clinical trials. GMP is required for the production process and therefore non-GMP radionuclides have to be implemented into a GMP compliant process by the radiopharmaceutical producer (and applicant) of the final IMP. For this a well-defined and controlled reproducible radionuclide production process is required for radiopharmaceutical production and these data must be included in the manufacturing description of the IMPD.*
- **EMA GMP/GDP Inspector Working Group:** Invitation to review Eudralex Volume 4 Annex 3
- **Radionuclidic and Radiochemical Purity requirements** cannot be defined in a general way, but remain a case-by-case evaluation based on the individual risk evolving from the related impurities.
- **EMA Network unanimously support:** Metrology for Clinical Implementation for a reliable and accurate determination of the amount of (radio)activity in a radiopharmaceutical.





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## Question to EMA (Innovation Task Force Meeting)

What are the experts' opinions (regulators) on the **GMP requirement of a radionuclide** used for preparation of an Investigational Medicinal Product intended to be applied in early phase clinical trials?

### Answers:

- *Starting materials for IMPs (i.e. radionuclides) do not require GMP status. Also, more generally, radionuclides may not require GMP status if they are supplied as non-sterile starting material.*
- *....non-GMP radionuclides have to be implemented into a GMP compliant process by the producer (and applicant) of the final IMP. For this a well-defined and controlled reproducible radionuclide production process is required and these data must be included ..... + .....*

### **PRISMAP Proposals to IWG regarding GMP and Annex 3:**

- **Clarification of the term radioactive precursor vs. radionuclide precursor**
- **Guidance to clarify the applicability of GMP part I, II or GMP for IMPs**
- **Update of the table that differentiates non-GMP and GMP based on scientific developments esp. in radionuclide production**

*The GMDP IWG agreed that a review and update of Annex 3 is needed in light of scientific progress. Work programme states target date of Q4 2026!!*

# GMP or no GMP for radionuclides in clinical research


## EJNMMI Radiopharmacy and Chemistry

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Position paper | [Open access](#) | Published: 10 July 2025

## To be GMP or not to be– a radionuclide’s question



[Clemens Decristoforo](#) , [Renata Mikolajczak](#), [Clive Naidoo](#), [Suzanne Lapi](#), [Ferid Haddad](#), [David Emmanuel Schmid](#), [Lurdes Gano](#), [Ulli Köster](#) & [Thierry Stora](#)

*EJNMMI Radiopharmacy and Chemistry* **10**, Article number: 42 (2025) | [Cite this article](#)

**1332** Accesses | [Metrics](#)




# QUALITY ASPECTS OF SPECIFIC RADIONUCLIDES



[Communities](#) [My dashboard](#)

**Planned intervention:** On Monday, October 6th, 06:30 UTC, Zenodo will be unavailable for 1-2 minutes to perform an upgrade to our compute cluster.




PRISMAP - The European medical isotope programme

Published July 30, 2025 | Version v1

[Publication](#) [Open](#)

## Quality data collection for clinical translation

Clemens, Decristoforo (Contact person)<sup>1</sup> 

[Show affiliations](#)

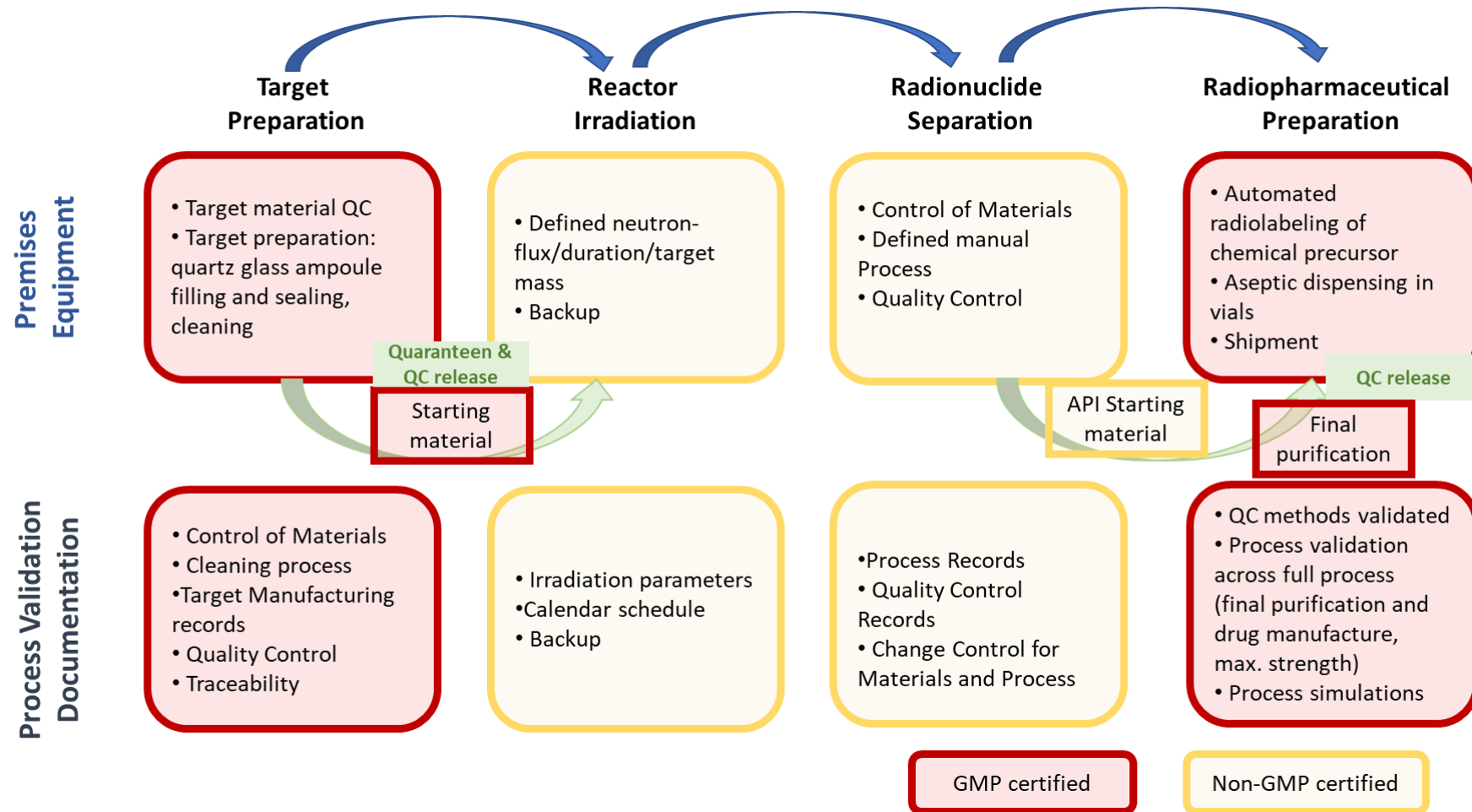


Tb 161

6.95 d

$\beta^-$  0.5, 0.6...  
 $\gamma$  26, 49, 75...  
 $e^-$

# *Manufacturing strategy for clinical $^{161}\text{Tb}$ -radiopharmaceuticals developed and approved by the Swiss national health-authority for first clinical trials in-human*



# Quality Control results of Tb-161 radiolabelling solution produced for PRISMAP users

Tb 161

6.95 d

β<sup>-</sup> 0.5, 0.6...

γ 26, 49, 75...

e<sup>-</sup>

		Date of Chemical Separation		
Parameter	Requirement	10.11.2023	09.04.2024	28.05.2024
RCP (HPLC)*	≥99%	99%	100%	100%
Identity (γ-spectrometry)	74.6 ± 1 keV	Complies	Complies	Complies
	87.9 ± 1 keV			
	103.1 ± 1 keV			
	106.1 ± 1 keV			
RNP at Expiry Date (γ-spectrometry)	Tb-160 ≤ 0.1%	< 0.1%	< 0.1%	< 0.1%
	Tb-161 ≥ 99.9%	> 99.9%	> 99.9%	> 99.9%

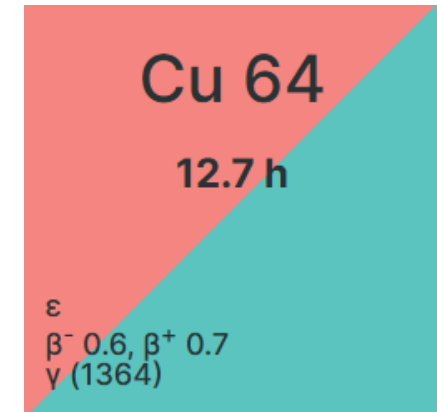
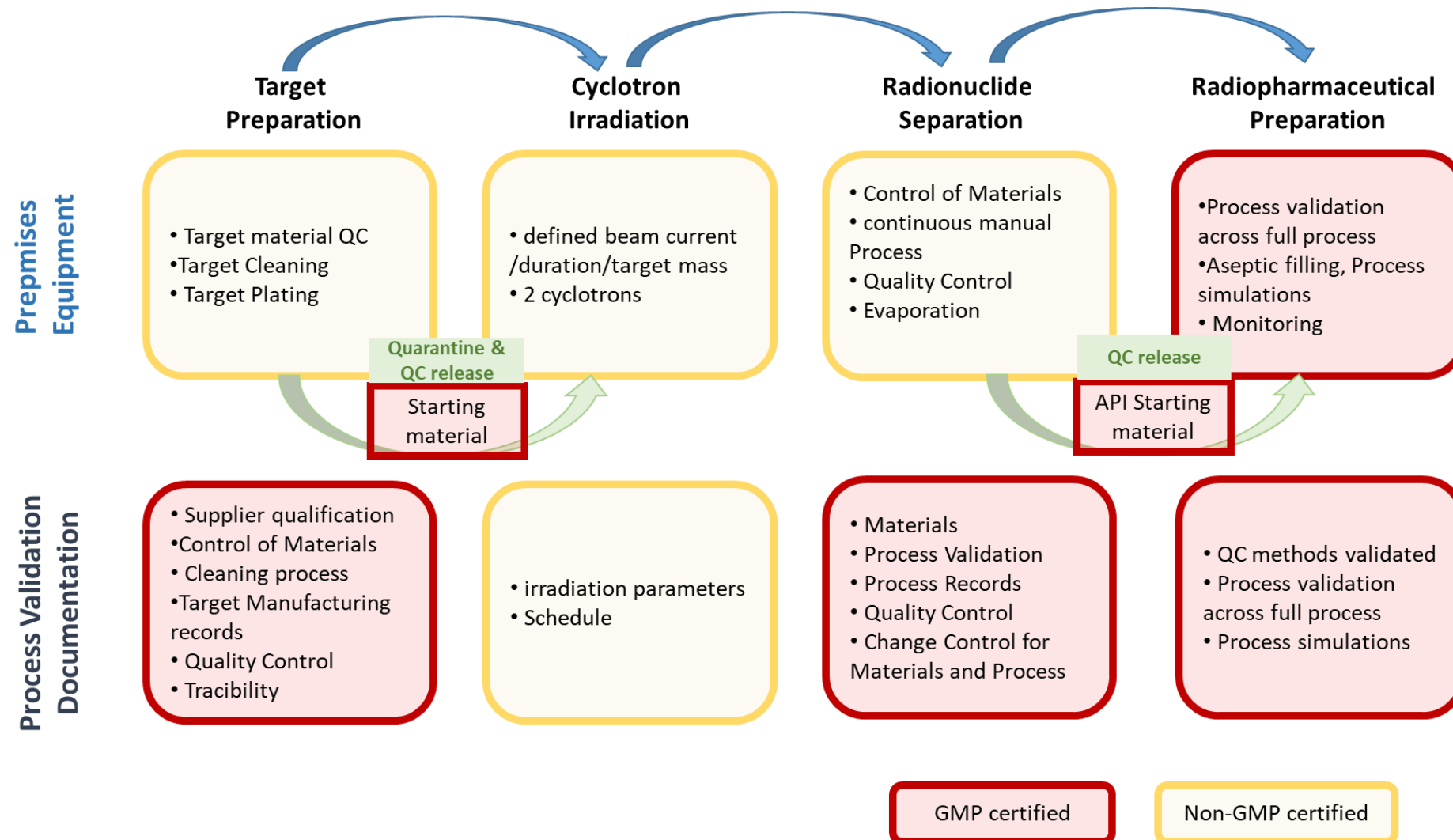
## Metals in Tb-161 solutions determined by ICP OES

NCBJ					
Elements	01/24	02/24	03/24	04/24	01/25
[ppm]					
Cu	0.111	< 0.892	1.92	< 0.586	< 3.58
Co	0.185	< 0.529	< 1.68	< 0.647	< 0.376
Fe	0.167	< 0.068	< 0.117	< 0.405	< 0.372
Ni	< 0.116	< 0.839	< 2.00	< 0.376	< 0.720
Pb	< 0.439	< 0.574	< 2.71	< 1.90	< 1.13
Zn	0.431	0.823	4.25	1.58	1.52
Gd	5.41	6.41	12.5	4.25	< 3.10
Tb	3.76	< 2.10	1.99	< 1.77	< 4.51
Dy	0.224	< 0.343	0.637	0.425	< 3.12

## Quality requirements

- Identity tests
- Radionuclidic purity
- Radiochemical purity
- Metal determination
- Apparent molar activity (AMA) determination
- pH
- Sterility and endotoxins
- Labelling

# Manufacturing strategy for $^{64}\text{Cu}$ -radiopharmaceuticals used for compassionate use and clinical trials developed and approved by the Danish Health Authority



# WP4 – Harmonisation & Standardisation



- **Task 4.2** on **Quality** of novel radionuclides and radiopharmaceuticals:
- **Cu-64:** Inter-laboratory Comparison (ILC) study with **Cu-64**



## Interlaboratory Comparison Study

Arronax receiving and testing samples from 4 different producers centrally:

*Activity*

*Volume*

*Metals and S.A. by ICP-MS*

*AMA Test*



Institute	Production	Date	AMA [MBq/nmol] DOTA titration	MA [MBq/nmol] ICP	ESA [MBq/nmol] ICP
DTU	$^{64}\text{Ni}(p,n)^{64}\text{Cu}$	14/02/2022	1060	3225*	118**
PSI	$^{64}\text{Ni}(p,n)^{64}\text{Cu}$	10/10/2023	53	197	45
ARRONAX	$^{64}\text{Ni}(d,2n)^{64}\text{Cu}$	07/02/2024	78	72 (69)	48
NCBJ	$^{63}\text{Cu}(n,\gamma)^{64}\text{Cu}$	31/01/2024	0.012	Nd***	0.014

\* determined from DTU ICP data, Calculated from Cu 0.31nmol/GBq

\*\* determined from DTU ICP data, Calculated from Ni+Zn+Fe+Cu 8.47nmol/GBq

\*\*\* assumed that only Cu-is present

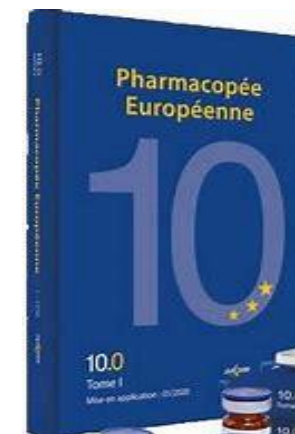
n.d.: not determined



# More regulatory developments

## EDQM and Pharm Eur Monograph

- **Apparent Molar Radioactivity (AMR) of radiometal solutions for radiolabeling**
  - Limit Test Method in development
- **Copper ( $^{64}\text{Cu}$ ) solution for radiolabelling**
  - Monograph, in development
- **Actinium ( $^{225}\text{Ac}$ ) for radiolabelling**
  - Chapter in development



***PRISMAP's data an important contribution***

**Deliverable D4.2**

**Quality data collection for clinical translation**



# SAFETY DATA FOR NOVEL RADIONUCLIDES



**Deliverable D4.3**

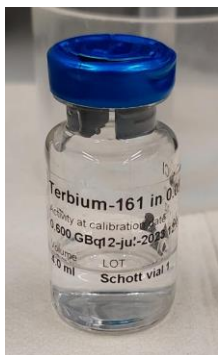
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**Safety data collection for clinical  
translation**

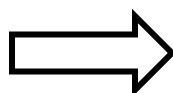


# Nuclear medicine equipment standardization (NMES)

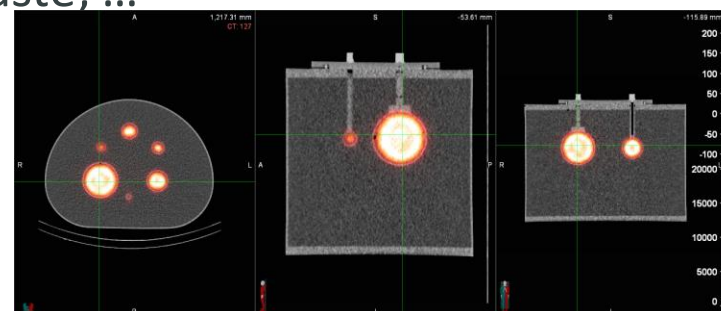
- Nuclear metrology: indispensable for the supply of novel radionuclides (SCK, NPL)
  - nuclear data – standardized recipients – traceable activities – CoA with *accuracy* information
- Medical physics: bridge gaps between radiopharmacy and (pre)clinics
  - activity meter calibration & verification – influence of recipient geometry
  - primary & secondary calibration factors – quality assurance & control
  - calibration of emission tomography equipment (SPECT, PET) – precision
  - involvement of a gamma counter for assistance during calibration efforts
- NMES using **Tb-161** provided by SCK (2023-25) & using Lu-177
  - calibration of multiple activity meters, gamma counter & SPECT/CT
  - addressed many practical challenges with suppliers and device manufacturers
  - non-clinical use, logistics, chemistry, waste, ...



traceable  
activity



reliable  
quantification



# Calibration layout example

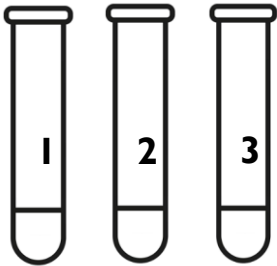
*Nuclear medicine equipment standardisation for clinical translation: a case study with Tb-161 EANM presentation*



mass derived



samples for gamma counter verification



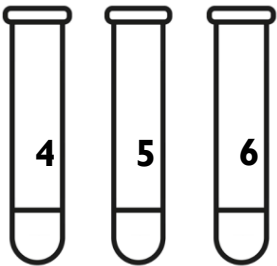
traceable reference geometry



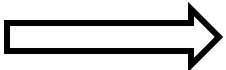
master solution



derived reference geometries



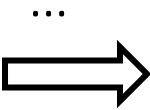
uniform cylinder



SPECT/CT



KU LEUVEN



radionuclide calibrators



variety of recipients



# Collecting Safety Data reported from clinical application of Ac-225

Hematologic (218)  
Xerostomia (39)  
Renal (34)  
Hepatic (9)

PSMA  
ligands

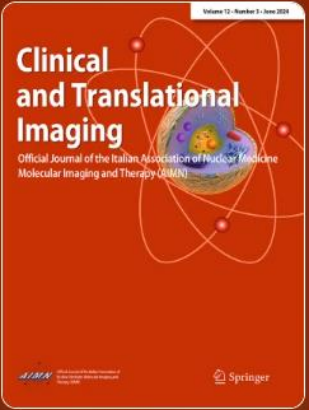
[Home](#) > [Clinical and Translational Imaging](#) > [Article](#)

## Navigating the safety profile of Actinium-225 targeted alpha therapy: a comprehensive review

Review | [Open access](#) | Published: 04 November 2025

(2025) [Cite this article](#)

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[Clinical and Translational Imaging](#)

(n=229)

# PRISMAP embedded in a European landscape with rising awareness of requirements for Medical Radioisotopes

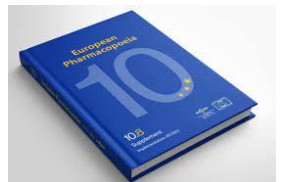
- Strategic Agenda for Medical Ionising Radiation Applications (SAMIRA) ..in support of Europe's Beating Cancer Plan
  - SIMPLERAD Project (Study on the Implementation of the Euratom and EU Legal Bases with Respect to the Therapeutic Uses of Radiopharmaceuticals)
  - European Radioisotope Valley Initiative (ERVI)
- Research projects funded (“focus “Theranostics””)
  - SECURE, ACCELERATE.EU, ALPHAMET
  - And....
- European Pharmacopoeia: Quality Standards for Medical Radionuclides
  - Monograph on Cu-64, Chapter on Ac-225
- European Association of Nuclear Medicine EANM, PRAC



**Simplerad**



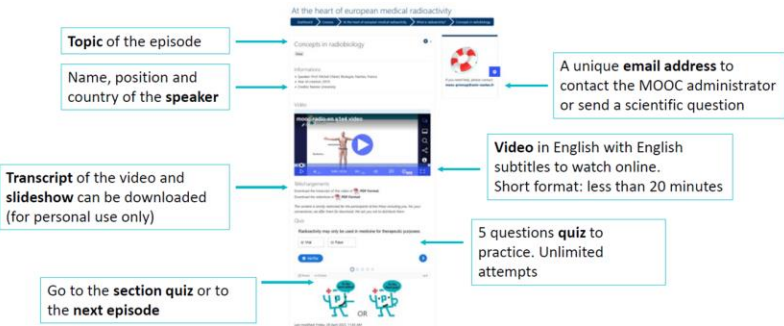
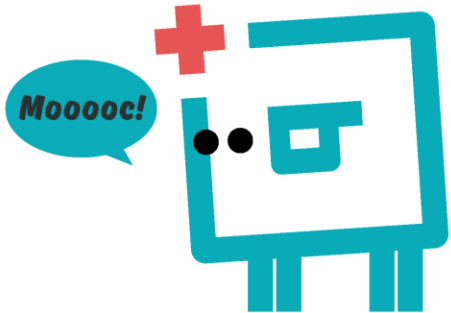
**SECURE**





# PRISMAP promoting standardisation and harmonisation activities

## Workshops and Summerschools





# The trip of PRISMAP's hopefully continues



## Re-Fuelling for PRISMAP+

**THANK YOU FOR YOUR ATTENTION**  
**AND THANKS TO ALL THE WP4 MEMBERS**

